

Message Text

SECRET

PAGE 01 TEHRAN 00367 01 OF 02 111216Z

ACTION NEA-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 SIG-01 MMO-01 EB-08 TRSE-00 OMB-01 DOE-11
SOE-02 OES-07 /088 W

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R 111107Z JAN 78

FM AMEMBASSY TEHRAN

TO SECSTATE WASHDC 6343

S E C R E T SECTION 1 OF 2 TEHRAN 0367

E.O. 11652: GDS

TAGS: AMGT PFOR IR

SUBJ: GOALS AND OBJECTIVES IN IRAN

REF: A. 77 STATE 291277, B. 77 STATE 295486

1. WE NOTE WITH APPRECIATION DEPT'S RECOGNITION THAT STATEMENTS OF GOALS AND OBJECTIVES SHOULD NOT BE VIEWED AS FIXED OR IMMUTABLE. WE HAVE EXAMINED WITH CARE THOSE SET FORTH IN REF B. IN LARGE MEASURE WE BELIEVE THEY ARE REALISTICALLY ACHIEVABLE AND ADDRESS OUR CENTRAL CONCERNS AND INTERESTS IN IRAN. WE HAVE, HOWEVER, MODIFIED AND EXTENDED THIS STATEMENT TO TAKE INTO ACCOUNT RECENT DEVELOPMENTS AND SLIGHTLY ALTERED PERCEPTIONS OF WHAT OUR CURRENT GOALS AND OBJECTIVES OUGHT TO BE. THERE FOLLOWS A FULL RESTATEMENT IN THE FORMAT USED IN REFTEL B.

2. BEGIN TEXT. I. AS SUSTAINED POLITICAL/ECONOMIC RELATIONSHIP BUILT UPON TRUST, CONFIDENCE, AND MUTUAL RESPECT.

--MAINTAIN AND REINFORCE THE RELATIONSHIP OF TRUST AND CONFIDENCE ESTABLISHED WITH THE SHAH.

--ASSESS THE RANGE OF EMB CONTACTS IN THE IMPORTANT
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PAGE 02 TEHRAN 00367 01 OF 02 111216Z

SEGMENTS OF IRANIAN SOCIETY AND INITIATE STEPS TO EXPAND RELATIONS HIPS TO T HE EXTENT POSSIBLE WITH THOSE FORCES AND GROUPS WHICH ARE EVOLVING INTO IMPORTANT CENTERS OF INFLUENCE AS IRAN MODERNIZES. THIS SHOULD TAKE INTO ACCOUNT OPPORTUNITIES PRESENTED BY RECENT EASING OF SOME GOVT STRICTURES ON POLITICAL ACTIVITY, RECOGNIZING THAT SOME RISKS MAY BE INVOLVED IN

CERTAIN CASES REQUIRING THAT WE PROCEED SELECTIVELY AND PRUDENTLY.

--ENCOURAGE PRIMIN AMOUZEGAR AND HIS CABINET TO REFLECT ON IGNEFS LONG-TERM ECONOMIC GOALS AND TO PLAN A SPECIFIC AND INTEGRATED PROGRAM OF INITIATIVES DESIGNED TO MAINTAIN ECONOMIC MOMENTUM AS OIL REVENUES INEVITABLY DIMINISH. IN THIS RESPECT ENCOURAGE AND SUPPORT IRANIAN INITIATIVES TO SEEK OUTSIDE EXPERT ASSISTANCE AND ADVICE FROM THE IBRD AND OTHER APPROPRIATE SOURCES.

-- ENGAGE FULL RANGE OF USIS CAPABILITIES IN KEEPING IRANIAN DECISIONMAKERS AND OPINION MOLDERS INFORMED OF US POLICIES AND ATTITUDES AFFECTING IRANIAN INTERESTS AND IRANIAN-US RELATIONS.

II. AN ENHANCED US-IRANIAN RELATIONSHIP IN NON-MILITARY FIELDS.

--ENCOURAGE THE CONTINUATION OF A RELIABLE PETROLEUM SUPPLY FOR THE UNITED STATES AND ITS CLOSEST ALLIES AND THE ADOPTION OF A MODERATE PRICING POLICY. EXPLAIN US ENERGY POLICIES AND PROGRAMS, AND THE NEED OF THE WORLD ECONOMY FOR OIL AT BEARABLE PRICES.

--FACILITATE AN INCREASE IN THE UNITED STATES' SHARE
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PAGE 03 TEHRAN 00367 01 OF 02 111216Z

OF THE MARKET IN IRAN AND BE PREPARED TO USE THE WEIGHT OF THE AMBASSADOR'S OFFICE IN SUPPORT, AT A MINIMUM, OF NONDISCRIMINATORY ACCESS BY AMERICAN FIRMS TO BUSINESS OPPORTUNITIES IN IRAN.

-- ASSESS HOW WE CAN MAKE THE US-IRAN JOIN COMMISSION MORE EFFECTIVE, INCLUDING HOW TO INVOLVE THE US PRIVATE SECTOR MORE FULLY.

-- PURSUE WITH DR ETEMAD AND HIS ATOMIC ENERGY ORGANIZATION ASSOCIATED FORMULATION OF FINAL TEXT OF US-IRANIAN NUCLEAR COOPERATION AGREEMENT WHICH MEETS PRESIDENT'S NONPROLIFERATION OBJECTIVES.

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PAGE 01 TEHRAN 00367 02 OF 02 111225Z
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FM AMEMBASSY TEHRAN
TO SECSTATE WASHDC 6346

S E C R E T SECTION 2 OF 2 TEHRAN 0367

--MAINTAIN US INTELLIGENCE-GATHERING PRIVILEGES IN IRAN,
AND CONTINUE TO PROVIDE QUID PRO QUO LIAISON SUPPORT IN
RESPONSE TO THESE PRIVILEGES. CAREFULLY WEIGH ANY
PROPOSALS FOR ADDITIONAL PRIVILEGES TO ENSURE THEY
DO NOT ENDAGNER EXISTING ASSETS.

--SEEK TO ENGAGE IRAN MORE FULLY IN REGIONAL NARCOTICS
EFFORTS AIMED AT REDUCING NARCOTICS PRODUCTION IN
AFGHANISTAN AND PAKISTAN AND REDUCING ILLICIT NARCOTICS
TRAFFIC INTO AND THROUGH IRAN.

-- WORK WITH GOI MINISTRY OF EDUCATION TO IMPROVE PROCEDURES IN
THE EVALUATION AND PROCESSING OF IRANIANS SEEKING AN EDUCATION IN
THE US.

-- EXPAND OPPORTUNITIES FOR IRANIAN STUDENTS PLANNING TO STUDY
IN THE US TO RECEIVE APPROPRIATE ORIENTATION, COUNSELLING, AND
ENGLISH INSTRUCTION PRIOR TO THEIR DEPARTURE.

-- CONTINUE TO PRESS IRAN FOR FULL PAYMENT OF THE DELINQUENT
SURPLUS PROPERTY DEBT.

III. CAREFULLY COORDINATED MILITARY RELATIONSHIP INCLUDING
THE MILITARY SUPPLY PROGRA.

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PAGE 02 TEHRAN 00367 02 OF 02 111225Z

--MAINTAIN A CONTINUING DIALOGUE WITH THE SHAH AND HIS
PRINCIPAL MILITARY ADVISORS ON HIS MILITARY NEEDS WITH THE
AIM OF AVERTING NONESSENTIAL MILITARY SALES REQUESTS.

--CAREFULLY SUPERVISE EXISTING AND ANTICIPATED FOREIGN
MILITARY SALE CASES.

--CLOSELY MONITOR ACTIVITIES OF THE REPS OF US ARMS MANUFACTURERS TO ENSURE THAT THEY ARE OBSERVING THE NEW REGULATIONS ON SALES PROMOTION AND SEEK WAYS TO REDUCE NUMBER OF US DEFENSE-RELATED CONTRACTOR PERSONNEL IN IRAN TO THEIR ESSENTIAL NUMBERS.

--MONITOR OUR MILITARY SUPPLY RELATIONSHIP TO ENSURE THAT LEGITIMATE IRANIAN DEFENSE NEEDS ARE MET WITHIN THE FRAMEWORK OF CURRENT ARMS TRANSFER GUIDELINES.
REEXAMINE US-IRAN MILITARY COOPERATION RELATIONSHIP TO ENSURE THAT IT IS CONSISTENT WITH PUBLIC LAW 95-92.

--ENCOURAGE GOI TO ACCEPT INCREASED RESPONSIBILITY FOR DEVELOPMENT OF IMPROVED MILITARY MANAGEMENT, PLANNING, AND INTERNAL STAFFING TECHNIQUES WITH THE ULTIMATE OBJECTIVE OF ELIMINATING DEPENDENCE ON US MILITARY ADVICE AND ASSISTANCE.

--MAINTAIN US OVERFLIGHT RIGHTS AND ACCESS TO IRANIAN PORTS FOR NAVAL SHIPS.

IV. MAINTENANCE OF IRAN'S BALANCED POSTURE IN REGIONAL AFFAIRS.

--ENCOURAGE THE CONTINUATION OF IRAN'S BALANCED APPROACH TO ARAB-ISRAELI AFFAIRS AND ITS SUPPORT FOR OUR MIDDLE
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PAGE 03 TEHRAN 00367 02 OF 02 111225Z

EAST PEACE NEGOTIATIONS.

--ENCOURAGE THE MAINTENANCE OF A POSITIVE IRANIAN RELATIONSHIP WITH ISRAEL, INCLUDING AN OIL SUPPLY LINK.

--MAINTAIN IRAN'S OPPOSITION TO PAKISTAN REPROCESSING.

--SUPPORT IRAN'S COOPERATION WITH SAUDI ARABIA, IMAN, AND OTHER ARABIAN PENINSULA STATES ON PERSIAN GULF SECURITY, KEEPING INFORMED ON RELEVANT SECURITY DEVELOPMENTS IN IRAQ AND IRAN'S OTHER REGIONAL NEIGHBORS.

--ENCOURAGE A CONTINUATION OF RESPONSIBLE IRANIAN COOPERATION WITH AFGHANISTAN, PAKISTAN, AND INDIA IN BOTH POLITICAL AND ECONOMIC SPHERES.

--ENCOURAGE IRANIAN SUPPORT OF OUR PRINCIPLE POLICIES IN AFRICA.

V. IMPROVEMENT IN IRAN'S HUMAN RIGHTS PERFORMANCE.

--REVIEW WITH THE SHAH AND OTHER RESPONSIBLE OFFICIALS,

ON APPROPRIATE OCCASION, US HUMAN RIGHTS POLICIES, FOCUSING ON IMPROVEMENT IN HUMAN RIGHTS (WHICH IS ATTAINABLE) AS OPPOSED TO PUSHING FOR CHANGES IN THE POLITICAL SYSTEM (WHICH MAY SMACK OF FOREIGN INTERFERENCE AND BE COUNTER PRODUCTIVE), NOTING THE IMPACT AN UNFAVORABLE IRANIAN PUBLIC IMAGE ON THIS ISSUE MIGHT HAVE ON IRAN'S INTERNATIONAL POSTURE IN THE US AND ELSEWHERE.

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